






ANNEX: Five scenarios offering a glimpse into the potential state of the Union by 2025

	Carrying On <i>The EU27 focuses on delivering its positive reform agenda</i>	+	The positive agenda of action continues to deliver concrete results
		+	The unity of the EU at 27 is preserved
		-	The unity of the 27 may still be tested in the event of major disputes
		-	The gap between promise and delivery will only progressively be closed if there is collective resolve to deliver jointly
	Nothing but the Single Market <i>The EU27 cannot agree to do more in many policy areas beyond key aspects of the single market</i>	+	Decision-making may be simpler to understand
		-	It becomes harder to address issues of concern to more than one Member State and therefore the gap between expectations and delivery widens on common challenges
		-	Citizens' rights guaranteed under EU law may become restricted over time
	Those Who Want More Do More <i>The EU27 proceeds as today but allows willing Member States to do more together in specific areas</i>	+	The unity of the EU at 27 is preserved while progress is made possible for those who want more
		+	The gap between expectation and delivery closes in countries who want and choose to do more
		-	Questions arise about the transparency and accountability of the different layers of decision-making
		-	Citizens' rights guaranteed under EU law vary depending on where people live
	Doing Less More Efficiently <i>The EU27 focuses on delivering more and faster in selected policy areas not acting in where it is perceived not to have an added value</i>	+	European citizens feel that the EU is only acting where it has real added value
		+	A clearer focus of resources and attention on a number of selected domains helps the EU27 to act faster
		-	The EU at first has difficulty in agreeing which areas it should prioritise
	Doing Much More Together <i>Member States decide to do much more together across all policy areas</i>	+	There is far greater and quicker decision-making at EU level
		+	Citizens have more rights under EU law
		-	Parts of society which feel that the EU lacks legitimacy or has taken too much power away from national authorities risk being alienated